

Other news

Cavity wall insulation claims handled by SSB Group (SSB) and Pure Legal Limited (Pure Legal)

Updated 25 February 2025

You can still view earlier versions of this statement from [1 November](https://consultations.sra.org.uk/sra/news/ssb-group/) [<https://consultations.sra.org.uk/sra/news/ssb-group/>] and [4 March 2024](https://consultations.sra.org.uk/sra/news/ssb-group-mar/) [<https://consultations.sra.org.uk/sra/news/ssb-group-mar/>].

SRA statement

We recognise the significant distress for clients impacted in these cases, which raise serious questions about the conduct of solicitors and law firms.

We have two immediate priorities – protecting the public and exploring all possible options for redress for affected clients.

We have now completed our SSB investigation, reviewing all the relevant evidence. We have given disciplinary notices to a number of individuals, which they have the opportunity to respond to. While it is difficult to set out an exact timeline for this process, we are aiming to make decisions before the summer. [Further information is below](#) [#heading_b9771].

We are also progressing our investigation into Pure Legal and the solicitors involved. We hope to have completed our investigation by summer 2025.

We will take action to protect the public where we find evidence that solicitors have fallen short of the high professional and ethical standards we all expect. Such action can include seeking to restrict or stop a solicitor from practising.

We have now taken action against four solicitors, who worked at SSB and were involved in this work, placing conditions on the way they work in order to protect the public. These conditions are on an interim basis, pending the final outcome of our investigation. Further information on the action we have taken against the four individuals is available below:

- [Jeremy Brooke](https://consultations.sra.org.uk/consumers/register/person/?sraNumber=202554&prevSearchText=Jeremy+Brooke&prevSearchFilter=Person) [<https://consultations.sra.org.uk/consumers/register/person/?sraNumber=202554&prevSearchText=Jeremy+Brooke&prevSearchFilter=Person>]
- [Debra Allen](https://consultations.sra.org.uk/consumers/register/person/?sraNumber=313611&prevSearchText=Debra+Allen&prevSearchFilter=Person) [<https://consultations.sra.org.uk/consumers/register/person/?sraNumber=313611&prevSearchText=Debra+Allen&prevSearchFilter=Person>]
- [Lucy Flynn](https://consultations.sra.org.uk/consumers/register/person/?sraNumber=428185&prevSearchText=Lucy+Flynn&prevSearchFilter=Person) [<https://consultations.sra.org.uk/consumers/register/person/?sraNumber=428185&prevSearchText=Lucy+Flynn&prevSearchFilter=Person>]



- [David Toyn](https://consultations.sra.org.uk/consumers/register/person/?sraNumber=28036&prevSearchText=David+Toyn&prevSearchFilter=Person) [<https://consultations.sra.org.uk/consumers/register/person/?sraNumber=28036&prevSearchText=David+Toyn&prevSearchFilter=Person>]

As all firms we regulate must have professional indemnity insurance, clients may be able to seek redress through making a negligence claim on SSB's insurance.

We have been liaising with insurers who are pursuing claims for costs against SSB's former clients. Some insurers have already agreed to drop some of their claims for costs against individuals, on the basis that it takes over their right to seek the money from SSB's insurers, instead. We are also aware of one insurer who has paused claims against individuals while they seek the money through SSB's insurers.

We welcome this pragmatic approach. It recognises the immense distress this situation has caused individuals, removes the worry and burden of this unexpected debt, while still offering the insurance company a route to seek to claim its costs.

We cannot, however, offer legal advice to clients impacted. Each individual will need to consider carefully their options. This relates to their options for redress, or for bringing a negligence claim, or in relation to any offer - for instance, from an insurer to drop their claim - to decide what is right for them and their circumstances. Impacted clients may wish to seek legal advice.

We will also continue to engage with the Financial Conduct Authority (FCA), who regulate insurance companies, as well as other regulators and organisations, to explore other possible routes of redress. There is the potential for redress in specific circumstances through the Financial Ombudsman Service, and clients can complain about the quality of service they have received to the Legal Ombudsman.

These cases have raised wider issues about whether the high-volume claims market is working as well for the public as it should be, and whether there are appropriate protections in place.

We are progressing work – including targeted visits to firms working in this area – to assess these issues and develop our evidence base. This work has increased our concerns around the behaviours of some firms. We now have more investigations into around 50 firms working in this area of the market.

We therefore [published a warning notice to firms in December 2024](https://consultations.sra.org.uk/solicitors/guidance/marketing-public/) [<https://consultations.sra.org.uk/solicitors/guidance/marketing-public/>] to remind firms of their responsibilities and obligations.

We also want to help people better understand how 'no win, no fee' claims can work, including their options, what the risks are, and what they should expect from a legal service provider working to the



standards we expect. So we have published [a guide for consumers](https://consultations.sra.org.uk/consumers/choosing/no-win-no-fee/) [https://consultations.sra.org.uk/consumers/choosing/no-win-no-fee/].

The issues we are seeing are complex and cut across multiple sectors and regulatory regimes. This includes claims management, finance and insurance. We are committed to working with a range of stakeholders in progressing this work and exploring potential solutions to make sure consumers are appropriately protected.

Below we have set out in more detail the context around these cases and a briefing for those impacted, including progress on our investigation and options for redress.

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Why are SSB's clients being pursued for costs relating to cavity wall insulation claims?

At the end of 2023, we received a number of reports that SSB's clients were unexpectedly being pursued to pay adverse legal costs in relation to their discontinued cavity wall insulation (CWI) litigation claims.

SSB had arranged after the event (ATE) insurance for clients to cover the other side's costs in relation to their CWI claims on a 'no win, no fee' basis. However, the ATE insurance providers have declined to meet the costs as expected under the insurance policy, and so the defendants have pursued SSB's clients for costs.

What is after the event (ATE) insurance?

It is a type of legal expenses insurance policy taken out to provide cover for legal costs and expenses incurred in litigation in the event a claim is unsuccessful. These policies are commonly used in litigation, including what are sometimes called 'no win, no fee' cases.

Investigation into SSB

Our role is to identify any misconduct that brings a solicitor's right to practise into question and take appropriate action to protect the public. We can allege misconduct using a sample of files to demonstrate themes of misconduct. As such, it is not necessary for us to look at every file or rely on every complaint received in order to allege misconduct against the firm, or any solicitors involved.

Our investigation covered a range of key areas. In particular, we reviewed how the firm obtained its work, and how the claims were handled by staff, including whether clients were properly advised and whether their instructions were followed. We also looked closely at the after-the-event (ATE) insurance obtained, and whether the solicitors



complied with their obligations to keep the ATE insurers updated regarding the merits and progress of claims.

We also looked back to previous complaints made about SSB and this issue and assessed their relevance to our enquiries.

We have now completed our investigation, reviewing all the relevant evidence. In line with our published processes, on 31 January 2025, we gave disciplinary notices to a number of individuals. They now have an opportunity to review our allegations and evidence and give us their comments. We will look at what they say, and a decision maker will then decide the outcome. While it is difficult to set out an exact timeline for this process, we are aiming to make decisions before the summer.

We have also sent notices to two individuals who worked at the firm who are not solicitors, informing them of potential regulatory action against them. They have also been given time to review the allegations and relevant evidence to provide comments. Again, we will look at what they have said, and a decision maker will then decide the outcome. We also hope to have completed that process before the summer.

We plan to issue more notices to other individuals in due course.

We have a range of powers to take action against solicitors and firms to protect the public and act as a deterrent. This includes being able to fine solicitors up to £25,000, rebuke them and put controls on how they practise.

In cases of serious misconduct where our view is that a more significant sanction is needed, we will take cases to the independent Solicitors Disciplinary Tribunal (SDT). They have the power to issue unlimited fines and stop solicitors from practising – either for a limited period (a suspension) or indefinitely (striking off).

If that happens the SDT prosecution will have its own timetable.

In the meantime, we have taken action against four solicitors who worked at SSB, placing conditions on the way they work in order to protect the public. These conditions are on an interim basis, pending the final outcome of our investigation.

Further information on the action we have taken against the four individuals is available below:

- [Jeremy Brooke](https://consultations.sra.org.uk/consumers/register/person/?sraNumber=202554&prevSearchText=Jeremy+Brooke&prevSearchFilter=Person) [https://consultations.sra.org.uk/consumers/register/person/?sraNumber=202554&prevSearchText=Jeremy+Brooke&prevSearchFilter=Person]
- [Debra Allen](https://consultations.sra.org.uk/consumers/register/person/?sraNumber=313611&prevSearchText=Debra+Allen&prevSearchFilter=Person) [https://consultations.sra.org.uk/consumers/register/person/?sraNumber=313611&prevSearchText=Debra+Allen&prevSearchFilter=Person]
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Investigation into Pure Legal

We continue to investigate concerns relating to the conduct of Pure Legal Limited and are nearing the completion of a detailed review of relevant client files. We hope to have completed our investigation by summer 2025.

We will consider whether there has been a breach of our rules and if so, which individuals at the firm may have been culpable for those breaches. We will then consider whether we need to put interim conditions on practising certificates. Interim conditions can restrict the type of activities a solicitor can do, with the aim of protecting the public while we investigate a solicitor.

At this stage, we will also be able to consider regulatory action against relevant individuals who were at the firm and will look to move forward with this process as soon as possible.

Clients' options for redress: insurance

All firms we regulate must have professional indemnity insurance (PII) in place. If a regulated law firm has been found to be negligent, the client may be able to claim on their PII.

Unfortunately, we are not able to give legal advice, but clients may wish to seek independent legal advice. There are online resources - [Thinking of using legal services?](https://consultations.sra.org.uk/globalassets/documents/consumers/thinking-using-legal-services.pdf?version=4964af)

[<https://consultations.sra.org.uk/globalassets/documents/consumers/thinking-using-legal-services.pdf?version=4964af>], guidance, and the [Legal Choices](https://www.legalchoices.org.uk/)

[<https://www.legalchoices.org.uk/>], website - they can use to find cost-effective legal support.

The SRA has also been liaising with regulators and insurers about other routes to redress and identified that there may be an alternative option to settle matters for SSB's former clients through working with insurers of the cavity wall installation companies.

Installation companies and their insurers may be able to claim back their costs through SSB's insurance, rather than pursuing SSB's former clients for adverse costs.

We know of one insurer who has paused claims against individuals while it seeks to claim money from SSB's insurers. Other insurers have reached an agreement to not pursue the debt from the individual impacted. This is on the basis that the individual assigns over to the insurer their rights to bring any new claims against SSB's PII.



We have written to the insurers we are aware of in these cases to say we believe there is a benefit in other insurers taking a similar, pragmatic approach.

We cannot, however, offer legal advice to clients impacted. Each individual will need to consider carefully their options. This relates to their options for redress, or for bringing a negligence claim, or in relation to any offer - for instance, from an insurer to drop their claim - to decide what is right for them and their circumstances. Impacted clients may wish to seek legal advice.

We also will continue our ongoing liaison with the Financial Conduct Authority, who regulate insurance companies, to consider this and other options for redress.

Compensation Fund

We operate a compensation fund. Our early view, however, is that this fund is unlikely to assist former clients of SSB where they are being pursued for costs. The fund only pays out in situations where there has been dishonesty or a failure to account for monies held by a firm and there is no other avenue for recovery.

Our early view is that the main key allegations we are likely to raise will not involve dishonesty. As the fund is a fund of last resort, even if the firm acted dishonestly, under the rules of the Fund those affected would need to pursue a claim against the firm or its insurers first.

This means that unless something new comes to light, unfortunately for the majority, if not all, of those being pursued for costs, the fund is unlikely to assist them.

Other options for redress

We are continuing our conversations with other regulators and organisations to explore other routes of redress.

The Financial Ombudsman Service (FOS) provides redress for consumers of financial services, such as insurance products like ATE. Whether FOS are able to assist, will depend on the status and location of the ATE provider, as well as the details of the case.

Those affected may be entitled to bring a complaint to the FOS against their ATE insurers in circumstances where that insurer has declined to cover the costs awarded against them. There are also some limited circumstances in which a complaint might be made to the FOS against the professional indemnity insurer for SSB or the insurers for the installers of the cavity wall insulation. These are usually where the individual can show their entitlement to claim against their policies through:



- obtaining a judgment
- an arbitral award
- being able to demonstrate an enforceable agreement or
- obtaining a declaration from a court against either SSB or the installers.

There is [guidance on the FOS's website](https://www.financial-ombudsman.org.uk/consumers/how-to-complain) [https://www.financial-ombudsman.org.uk/consumers/how-to-complain] explaining how people can complain to it (after they have complained to the ATE insurance providers first).

If clients want to complain about the quality of the service they have received from SSB, they should continue to contact the Legal Ombudsman (LeO). However, LeO will not be progressing complaints until the outcome of our investigation is known. There is [guidance](https://www.legalombudsman.org.uk/how-to-complain/) [https://www.legalombudsman.org.uk/how-to-complain/] on the LeO's website explaining how people can make a complaint.

Clients taking their case forward with another firm

We are here to make sure law firms meet high professional standards. There are times when firms decide to stop acting on certain types of cases and transfer the work to another law firm. When that happens, the firms involved in the transfer must meet certain obligations, including making sure they inform clients of the planned transfer and their options.

These options can include the client agreeing to the transfer of files. Alternatively, the client can ask for their files back and seek representation from another law firm or not seek further representation at all.

Such transfers can also happen when a firm collapses. Following the collapse of SSB, some CWI claims were transferred to JMR Solicitors. JMR then decided it cannot continue to act in these CWI claims and agreed with Hugh James Solicitors to transfer the cases to that firm. We liaised with both firms about this process and their obligations, including informing clients. Clients can choose to have their files returned and for Hugh James not to represent them.

Hugh James has [published information to support those affected on its website](https://www.hughjames.com/blog/hugh-james-offers-support-to-former-jmr-clients-facing-cwi-claim-challenges/) [https://www.hughjames.com/blog/hugh-james-offers-support-to-former-jmr-clients-facing-cwi-claim-challenges/].

Members of the public can find further information in our [choosing a solicitor](https://consultations.sra.org.uk/consumers/choosing/) [https://consultations.sra.org.uk/consumers/choosing/] section.

Further updates and work

These cases raise wider issues about whether the high-volume consumer claims market is working as well for the public as it should be, and

whether there are appropriate protections in place.

We are progressing work – including targeted visits to firms working in this area – to assess these issues and develop our evidence base. The issues we are seeing are complex and cut across multiple sectors and regulatory regimes. This includes claims management, finance and insurance. We are committed to working with a range of stakeholders in progressing this work and exploring potential solutions to make sure consumers are appropriately protected, while also considering access to justice.

Consumer guide on no-win, no fee

A large number of consumers get access to legal services through high-volume claims work, using conditional fee arrangements or damages based agreements (often referred to as work on a 'no win, no fee' basis).

Getting expert legal help – and going to court – can be costly. When these agreements work well, they can help people get help to enforce their rights, when this may otherwise have been unaffordable.

However, we want to make sure people better understand how 'no win, no fee' claims can work, including their options, what the risks are, and what they should expect from a legal service provider working to the standards we expect. So we have published a guide for consumers. More than 100,000 people have so far looked at this guide since we started promoting it in December 2024.

[Read our guide to navigating no win, no fee agreements](https://consultations.sra.org.uk/consumers/choosing/no-win-no-fee/)
[\[https://consultations.sra.org.uk/consumers/choosing/no-win-no-fee/\]](https://consultations.sra.org.uk/consumers/choosing/no-win-no-fee/).

Legal Services Board review

Separately, our oversight regulator, the Legal Services Board (LSB) has commissioned an independent review to look at the regulatory events that led to the collapse of SSB. We welcome the review and we will take on board any feedback it provides to us and consider any recommendations it makes to improve our work.